The following document is the minutes of the Council and Committee Meetings held on Thursday, 28 November 2013. These minutes are subject to confirmation as to their accuracy at the next meeting to be held on 12 December 2013 and therefore subject to change.

Please refer to the minutes of the meeting of 12 December 2013 for confirmation.



COFFS HARBOUR CITY COUNCIL

ORDINARY MEETING

COUNCIL CHAMBERS COUNCIL ADMINISTRATION BUILDING COFF AND CASTLE STREETS, COFFS HARBOUR

28 NOVEMBER 2013

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COFFS HARBOUR CITY COUNCIL

ORDINARY MEETING

28 NOVEMBER 2013

- **Present**: Councillors D Knight (Mayor), J Arkan, N Cowling, R Degens, G Innes, K Rhoades, M Sultana and S Townley.
- Staff: General Manager, Acting Director Corporate Business, Director of City Infrastructure Services, Director Planning, Director of Community Development, Executive Manager Commercial Property Development, Governance Officer and Executive Assistant.

Leave of Absence: Cr B Palmer.

The meeting commenced at 5.00pm with the Mayor, Cr D Knight in the chair.

We respectfully acknowledge the Gumbayngirr Country and the Gumbayngirr Aboriginal peoples who are traditional custodians of the land on which we meet and their Elders both past and present.

The Mayor reminded the Chamber that the meeting was to be recorded, and that no other recordings of the meeting would be permitted.

DISCLOSURE OF INTEREST

No disclosures of interest tabled.

PUBLIC ADDRESS

Time	Speaker	Item	
5.00pm	Rod McKelvey	CB13/74 - Tender: RFT-606-TO, Advertising Services at Coffs Harbour Regional Airport	
5.05pm	Vicki O'Dea	CP13/42 - DA189/14 - 30 and 32 Blackadder Ro Corindi Beach - Subdivision (Boundary Adjustmen	

CONFIRMATION OF MINUTES

294 RESOLVED (Degens/Arkan) that the minutes of the Ordinary meeting held on 14 November 2013 be confirmed as a true and correct record of proceedings with the following change to MUN13/8 and additional item MUN13/9.

MUN13/8 Woolgoolga Development Application

Cr Arkan asked four questions regarding a proposed Tavern in Beach Street, Woolgoolga:

- 1. Contrary to the DCP plan for off-street parking, why has Council made a modification to that?
- 2. What will the public benefit of that decision be?
- 3. Why didn't Council notify anybody of the modification?
- 4. Was the focus group of Woolgoolga's Master Plan notified and if not why not?

MUN13/9 Carols by Candlelight 2013

Cr Sultana raised the issue of the possibility of the Coffs Harbour Carols by Candlelight not being held this year due to funding issues.

RESCISSION MOTION

RM13/4 CAMPING AT THE JETTY FORESHORES - RESCISSION MOTION

295 RESOLVED (Degens/Arkan) that Resolution 276 of Ordinary meeting held on 14 November 2013 regarding item CB13/69 - Camping at the Jetty Foreshores, and reading as follows, be rescinded:

RESOLVED (Arkan/Degens) that:

- 1. The Council approves the adoption and implementation of Option 4, including its tariffs of \$10 per night, in its capacity as the corporate manager of Coffs Coast State Park Trust and publicises the fact in the CMCA magazine, and a report be brought back to Council 3 months before the end of a 12 month trial period.
- 2. Council, to address the issue of illegal camping on reserves under its control, including the Jetty Foreshores.
- 3. Council write to the State Government, and lobby Local Government NSW to do the same, requesting that the State Government show leadership on this issue and put in place clear legislation/regulations that will resolve this issue Statewide.
- 4. The appropriate industry associations and the media be advised of Council's decision.

296 RESOLVED (Knight/Arkan):

- 1. That Council approves the adoption and implementation of Option 4, including its tariffs of \$10.00 per night, in its capacity as the corporate manager of Coffs Coast State Park Trust and publicises the fact in the CMCA magazine, and a report be brought back to Council within 3 months of the end of a 12 months trial period, noting that:
 - The peak tourist periods of Easter, Easter School Holidays and Christmas School Holidays be excluded from the \$10.00 per night tariff and usual rates at these times be applied.
- 2. Council address the issue of illegal camping on reserves under its control, including the Jetty Foreshores and appropriate signs to be posted.
- 3. Council write to the State Government, and lobby Local Government NSW to do the same, requesting that the State Government show leadership on this issue and put in place clear legislation/regulations that will resolve this issue State-wide.
- 4. The appropriate industry associations and the media be advised of Council's decision.

RM13/4 - Camping at the Jetty Foreshores - Rescission Motion (Cont'd)

DIVISION

A division was duly called (Rhoades/Arkan), and those members voting for and against the motion were recorded:

FOR

Cr Arkan Cr Cowling Cr Knight Cr Degens Cr Sultana Cr Innes Cr Townley AGAINST Cr Rhoades

NOTICE OF MOTION

NOM13/16 SUSTAINABLE WASTE MANAGEMENT PRACTICES AT EVENTS

297 RESOLVED (Townley/Arkan) that CHCC develop and adopt an Event Policy containing a requirement for events requiring DA approval to comply with a minimum standard of sustainable waste management.

DIVISION

A division was duly called (Innes/Sultana), and those members voting for and against the motion were recorded:

FOR

Cr Arkan

Cr Cowling Cr Knight Cr Degens Cr Sultana Cr Rhoades Cr Townley

AGAINST Cr Innes

ORDINARY MEETING

CORPORATE BUSINESS DEPARTMENT REPORT

TENDER: RFT-606-TO, ADVERTISING SERVICES AT COFFS HARBOUR AIRPORT

298 RESOLVED (Degens/Cowling) that the matter be referred to Closed Meeting at the end of the meeting:

CITY PLANNING DEPARTMENT REPORT

CP13/42 DEVELOPMENT APPLICATION 189/14 LOT 1, DP 612294 AND LOT 3, DP 826373 NO. 30 BLACKADDER ROAD AND LOT 2, DP 612294 NO. 32 BLACKADDER ROAD, CORINDI BEACH SUBDIVISION (BOUNDARY ADJUSTMENT)

The purpose of this report is to present Development Application 189/14 for Council's consideration, which is an application for a boundary adjustment.

The application is reported to Council for determination as required by the Department of Planning Circular PS 08-014 of 14 November 2008 "Reporting Variations to Development Standards".

The land subject to the proposed development is described as Lot 1 DP 612294 and Lot 3 DP 826373 No. 30 Blackadder Road, and Lot 2 DP 612294 No. 32 Blackadder Road, Corindi Beach. Conditional approval of the development application is recommended.

299 RESOLVED (/Degens/Arkan) that the matter be deferred.

AMENDMENT

MOVED (Rhoades /Innes)

- 1. That the written objection made pursuant to Clause 6 of *State Environmental Planning Policy No. 1 Development Standards* for the variation to the minimum allotment size under Clause 18(5A)(c) of the Coffs Harbour City Local Environmental Plan 2000 be supported in this particular case.
- That Development Application 189/14 for a Boundary Adjustment at Lot 1 DP 612294 and Lot 3 DP 826373 No. 30 Blackadder Road, and Lot 2 DP 612294 No. 32 Blackadder Road, Corindi Beach be approved subject to conditions appended to this report (Attachment 3).

The **AMENDMENT** on being put to the meeting was **LOST**.

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR Cr Rhoades Cr Innes Cr Sultana AGAINST Cr Arkan

Cr Cowling Cr Knight Cr Degens Cr Townley

The **MOTION** on being put to the meeting was declared **CARRIED**.

GENERAL MANAGER'S REPORTS

GM13/33 COUNCILLOR EXPENSES AND FACILITIES POLICY

In accordance with Section 252 of the Local Government Act 1993, (the Act) Council is required within five months of the end of each financial year to adopt a policy concerning the payment of expenses incurred by, and the provision of facilities to, the Mayor and Councillors in relation to discharging the functions of civil office.

300 RESOLVED (Degens/Innes) that Council adopts the Councillor Expenses and Facilities Policy.

GM13/34 COFFS HARBOUR PART DAY RACE DAY PUBLIC HOLIDAY

For Council to make a determination on the duration of the Coffs Harbour Race Day local public holiday on the first Thursday every August for the City of Coffs Harbour.

301 RESOLVED (Arkan/Sultana) that:

- 1. Under the *Public Holidays Act 2010* Council makes application to the Minister for the first Thursday in August 2014 to be declared a part day public holiday (from 12.00 pm to 5.30 pm) for the Coffs Harbour local government area.
- 2. As a matter of policy, Council makes application to the Minister in subsequent years for the first Thursday in August to be declared a part day public holiday (from 12.00 pm to 5.30 pm).
- 3. Council's Transport Working Group be utilised as a suitable forum for discussion of transport arrangements on the day between schools and bus companies.

AMENDMENT

MOVED (Innes/) that the part day public holiday for Race Day be from 1.00pm until the last race finishes.

The **AMENDMENT** lapsed for want of a seconder.

GM13/35 2012/2013 ANNUAL REPORT

To provide Council with the first stage of the Annual Report for the 2012/2013 financial year, with the recommendation that it be adopted for public release.

- **302 RESOLVED** (Degens/Arkan) that Council:
 - 1. Adopts the 2012/2013 Annual Report Sections 1 and 2 as tabled with this report.
 - 2. Note that the 2012/2013 Annual Report Section 3 (Annual Financial Statements) is in the process of being finalised with an expectation that it will be tabled at the Council meeting of 12 December 2013.
 - 3. Note that the outstanding details of Assets Acquired and Held and the Condition of Public Works be included in the adopted Section 2 (Statutory Report) once Section 3 has been adopted by Council.

CIS13/58 SUSTAINABLE SERVICE DELIVERY

To present an analysis of community feedback regarding levels of service options and, based on this feedback, to recommend the preparation of the 2014-2018 Delivery Program for community consultation that maintains current levels of service whilst closing the "gap" to financial sustainability in part by a Special Rate Variation.

303 RESOLVED (Degens/Arkan) that Council:

- 1. Note feedback from the community regarding levels of service was generally supportive of Council continuing to deliver its current services, acknowledging that to do so requires Council to generate additional revenues
- 2. Note that if Council is to maintain current levels of service for infrastructure, an additional \$6.2 million per year is required to be spent on repair and renewal of infrastructure
- 3. Note that long-term financial modeling indicates that Council requires an additional \$1.8 million per year to fund increases in costs over and above the increases expected to be obtained from increases in the "rate peg" amount
- 4. Notify IPART of its intention to apply for a Special Rate Variation, pursuant to Section 508(A) of the Local Government Act, of six (6) million dollars, to be staged over a period of three years at the rate of two (2) million dollars per year to fund increased expenditure on infrastructure repair and renewal.
- 5. Acknowledge in its 2014-2018 Delivery Program the need to pursue a range of options to close the remainder of the "gap" to financial sustainability including the Transformation to Sustainability Project and continued emphasis on Asset Management.
- 6. Undertake a community engagement process regarding the proposed steps to be taken to adopt a financially sustainable position, including the application for a Special Rate Variation and options to close the remainder of the "gap" to financial sustainability.

CIS13/59 FLOOD DATA MANAGEMENT AND MAPPING

To inform Council of the revised processes involved in flood data management and mapping and to amend the relevant Component of Development Control Plan 2013.

MOVED (Townley/Cowling):

1. That Council adopt the following amendment to Development Control Plan (DCP) 2013 – Component D3 – Flooding and Coastal Hazards.

D3.1.2 Controls

Development of flood prone lands (as identified as the Flood Planning Area and Indicative Flood Areas in Council's Flood Mapping GIS dataset) is to be undertaken in accordance with Coffs Harbour City Council's Floodplain Development and Management Policy, as well as flood controls in Floodplain Risk Management Studies and Plans developed for individual catchments such as the Coffs Creek Floodplain Risk Management Study (where appropriate).

- 2. That, in accordance with the provision of the Environmental Planning and Assessment, Council place on public exhibition the amended DCP together with the draft maps.
- 3. In recognising the evolving nature of the Flood Mapping GIS dataset, that further reports will be referred to Council when there is updated flood information affecting individual lots within the local government area.
- 4. Once adopted, that the Flood Mapping GIS dataset be made available to the public.
- 5. Once adopted, that Section 149(2) hazard notations for flooding risk include both the Flood Planning Area and Indicative Flood Areas as detailed in the adopted Flood Mapping GIS dataset.

AMENDMENT

304 RESOLVED (Rhoades/Arkan) that the matter be deferred.

The **AMENDMENT** on being put to the meeting was **CARRIED**. It then became the **MOTION** and was declared **CARRIED**.

CIS13/60 COFFS COAST REGIONAL PARK - STAGE 2 TRANSFER OF CHCC LAND

Report seeking Council approval to execute a transfer and other required documents under seal to facilitate the disposal of Part Lot 91 DP 24666 at The Boulevarde, Mullaway.

305 RESOLVED (Arkan/Townley) that Council execute under seal the required documents to enable transfer of that part of Lot 91 DP 24666 described in this report to the Coffs Coast Regional Park in accordance with Council's resolution number 120 of 23 June 2011.

COMMUNITY DEVELOPMENT DEPARTMENT REPORT

CD13/6 - CONTRACT NO. RFT-599-TO: MANAGEMENT OF SPORTZ CENTRAL, BRAY STREET, COFFS HARBOUR

306 RESOLVED (Rhoades/Arkan) that the matter be referred to Closed Meeting at the end of the meeting:

CD13/7 REQUESTING COUNCIL'S SUPPORT OF THE "RACISM. IT STOPS WITH ME" CAMPAIGN LED BY THE AUSTRALIAN HUMAN RIGHTS COMMISSION

To request Council's support of the "Racism. It Stops With Me" initiative led by the Australian Human Rights Commission.

307 RESOLVED (Degens/Arkan) that Council support the national *"Racism. It Stops with Me"* campaign and the General Manager and Mayor sign the Support Agreement provided by the Australian Humans Rights Commission.

CD13/8 CORAMBA COMMUNITY HALL MANAGEMENT COMMITTEE MEMBERSHIP

To recommend to Council appointment of community members to the Coramba Community Hall Management Committee.

308 RESOLVED (Arkan/Degens) that Mr Barry Mannall and Mr Donald Henderson be appointed to the Coramba Community Hall Management Committee.

CITY PLANNING DEPARTMENT REPORTS

CP13/40 HIGH VALUE HABITATS OF COFFS HARBOUR LOCAL GOVERNMENT AREA - ENDANGERED ECOLOGICAL COMMUNITIES AND OVER-CLEARED VEGETATION TYPES

To recommend that Council adopt the Endangered Ecological Communities and Over-cleared Vegetation types mapping and accompanying report for the Coffs Harbour Local Government Area.

309 RESOLVED (Townley/Sultana):

1. That Council adopt the following digital layers and report:

Data Layer:

- 1.1 Coffs Harbour Endangered Ecological Communities mapping (Version EEC 1.0)
- 1.2 Coffs Harbour Over-cleared Vegetation Types mapping (Version OCVT 1.0)

Report:

Endangered Ecological Communities and Over-cleared Vegetation Types of the Coffs Harbour Local Government Area

2. That all people who made submissions to the public exhibition process be informed, in writing, of Councils resolution.

CP13/41 SUSTAINABILITY POLICY

For Council to adopt the Sustainability Policy.

310 RESOLVED (Degens/Townley) that Council adopts the Sustainability Policy.

CP13/43 DEVELOPMENT APPLICATION 141/14 LOT 4, DP 601611 AND LOT 20, DP 1141168 NO. 68 AND 30 MACCUES ROAD, MOONEE BEACH SUBDIVISION (BOUNDARY ADJUSTMENT)

The purpose of this report is to present Development Application No. 141/14 for Council's consideration, which is an application for a boundary adjustment.

The application is reported to Council for determination as required by the Department of Planning Circular PS 08-014 of 14 November 2008 "Reporting Variations to Development Standards".

The land subject to the proposed development is identified as Lot 4, DP 601611, No. 68 Maccues Road and Lot 20, DP 1141168, No. 30 Maccues Road, Moonee Beach. Conditional approval of the application is recommended. The following map illustrates the existing lot configuration.

311 RESOLVED (Arkan/Sultana):

- 1. That the written objection made pursuant to Clause 6 *State Environmental Planning Policy No. 1 Development Standards* for the variation to the minimum allotment size under Clause 18(5A) of Coffs Harbour Local Environmental Plan 2000 be supported in this particular case.
- 2. That Development Application 141/14 for Boundary Adjustment at Lot 4, DP 601611, No. 68 Maccues Road and Lot 20, DP 1141168, No. 30 Maccues Road, Moonee Beach be approved subject to conditions appended to this report (Attachment 3).

VOTED FOR

VOTED AGAINST

Cr Rhoades Cr Townley Cr Degens Cr Arkan Cr Arkan Cr Innes Cr Sultana Cr Sultana Cr Cowling Cr Knight

REQUESTS FOR LEAVE OF ABSENCE

No requests for leave of absence.

MATTERS OF AN URGENT NATURE

MUN13/10 NSW Planning Bill

Councillor Rhoades gave an update on the current situation with the Planning Bill legislation, which has now been deferred until next year.

QUESTIONS ON NOTICE

No questions on notice.

The meeting adjourned for a five minute break, time being 7.08pm.

CLOSED MEETING – SECTION 10(A)

The Mayor requested a motion to close the meeting to consider two confidential reports as outlined in the meeting agenda, the time was 7.13 pm.

312 RESOLVED (Cowling/Degens) that the meeting be closed to the press and public during consideration of the following items for the reasons as stated:

CB13/74 - Tender: RFT-606-TO, Advertising Services at Coffs Harbour Regional Airport CD13/6 - Contract No. RFT-599-TO: Management of Sportz Central, Bray Street, Coffs Harbour

These reports are considered confidential in accordance with the reasons provided in Section 10A(2):

- (d) the reports contain commercial information of a confidential nature that would, if disclosed:
 - (i) prejudice the commercial position of the person who supplied it, or
 - (ii) confer a commercial advantage on a competitor of the council.

And in accordance with Section 10A (1) of the meeting may be closed to the public.

The **MOTION** on being put to the meeting was **CARRIED**.

The press and public vacated the chamber.

313 RESOLVED (Arkan/Innes) that the Closed Meeting be recorded on this occasion.

CB13/74 TENDER: RFT-606-TO, ADVERTISING SERVICES AT COFFS HARBOUR REGIONAL AIRPORT

To report on tenders received for Contract No RFT-606-TO for the Provision of Advertising Services at Coffs Harbour Regional Airport and to gain Council approval to accept a tender.

MOVED (Rhoades/Knight):

- 1. That Council accept the tender of Interspace Airport Advertising Australia Pty Ltd ABN for Contract No. RFT-606-TO, Provision of Advertising Services at Coffs Harbour Regional Airport, for the lump sum of \$212,334.00 on the basis that:
 - 1.1 The tender is the most advantageous tender following the application of Council's Tender Value Selection System.
 - 1.2 The Tenderer has the necessary experience in similar works and it's ability and performance are satisfactory.
 - 1.3 The Tenderer's financial capacity is acceptable.
- 2. That the contract documents be executed under the Seal of Council.

AMENDMENT

MOVED (Townley/Degens)

- 1. That Council accept neither tender on the basis that the current model does not provide optimal outcomes to Council in terms of financial return and of advertising quality and content.
- 2. The matter be referred back to Council Management for a review of the model relating to Airport Advertising, and a subsequent report be brought back to Council on the revised model.

The **AMENDMENT** on being put to the meeting was **LOST**.

During discussion on the Amendment above, notice was provided of a Foreshadowed Amendment.

FORESHADOWED AMENDMENT

314 RESOLVED (Arkan/Sultana):

- 1. That Council not accept any of the tenders received for Contract No. RFT-606-TO Provision of Advertising Services at Coffs Harbour Regional Airport.
- 2. That a report be brought back to Council prior to 30 June 2014 providing further information and recommendations regarding investigations into options for the advertising at the Coffs Harbour Regional Airport.

The **FORESHADOWED AMENDMENT** on being put to the meeting was **CARRIED**.

CB13/74 - Tender: RFT-606-TO, Advertising Services at Coffs Harbour Regional Airport (Cont'd)

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR Cr Sultana Cr Townley Cr Degens Cr Cowling Cr Arkan AGAINST

Cr Rhoades Cr Innes Cr Knight

The FORESHADOWED AMENDMENT became the MOTION and was declared CARRIED.

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR

Cr Sultana Cr Townley Cr Degens Cr Cowling Cr Arkan

AGAINST

Cr Rhoades Cr Innes Cr Knight

SUPPLEMENTARY MOTION.

315 RESOLVED (Rhoades/Innes) that Council refer Council agenda item of 28 November 2013 CB13/74 Tender for Advertising Services at Coffs Harbour Airport to the Division of Local Government for investigation regarding process and involvement of elected members and that the copy of the tape recording of this discussion and tape be held until such time as the investigation is completed.

CB13/74 - Tender: RFT-606-TO, Advertising Services at Coffs Harbour Regional Airport (Cont'd)

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR

AGAINST

Cr Rhoades Cr Townley Cr Degens Cr Cowling Cr Arkan Cr Innes Cr Knight Cr Sultana

CD13/6 CONTRACT NO. RFT-599-TO: MANAGEMENT OF SPORTZ CENTRAL, BRAY STREET, COFFS HARBOUR

To report to Council on tenders received for the Management of Sportz Central Bray Street, Coffs Harbour - Contract No RFT-599-TO.

316 RESOLVED (Arkan/Sultana):

- 1. That Council not accept any of the tenders received for Contract No. RFT-599-TO Management of Sportz Central Bray Street, Coffs Harbour.
- 2. That a report be brought back to Council prior to 30 June 2014 providing further information and recommendations regarding investigations into options for the ongoing management of the facility.

AMENDMENT

MOVED (Cowling/Knight):

- 1. That Council not accept any of the tenders received for Contract No RFT-599-TO Management of Sportz Central Bray Street, Coffs Harbour for the reason that the tenders have gone out twice without result.
- 2. That negotiation takes place with the current manager with a view to entering into a contract suitable to both parties, for the reason that we need to keep Sportz Central functioning at peak performance as the Manager has been doing for 5 plus years.

CD13/6 - Contract No. RFT-599-TO, Management of Sportz Central, Bray Street, Coffs Harbour (Cont'd)

3. That delegated authority be given to the Sportz Central manager to allow him/her to promote the stadium through the media.

The **AMENDMENT** on being put to the meeting was **LOST**.

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR Cr Townley

Cr Cowling

AGAINST

Cr Arkan Cr Knight Cr Degens Cr Sultana Cr Innes Cr Rhoades

The **MOTION** on being put to the meeting was **CARRIED**.

DIVISION

A division was duly called (Arkan/Rhoades), and those members voting for and against the motion were recorded:

FOR

Cr Arkan Cr Cowling Cr Knight Cr Degens Cr Townley Cr Sultana

AGAINST

Cr Rhoades Cr Innes CD13/6 - Contract No. RFT-599-TO, Management of Sportz Central, Bray Street, Coffs Harbour (Cont'd)

SUPPLEMENTARY MOTION.

317 RESOLVED (Rhoades/Innes) that Council refer Council agenda item of 28 November 2013 - CD13/6 Contract No. RFT-599-TO Management of Sportz Central Bray Street, Coffs Harbour to the Division of Local Government for investigation regarding process and involvement of elected members and that the copy of the tape recording of this discussion and tape be held until such time as the investigation is completed.

DIVISION

A division was duly called (Rhoades/Innes), and those members voting for and against the motion were recorded:

FOR Cr Rhoades Cr Cowling Cr Knight Cr Degens Cr Innes

AGAINST

Cr Arkan Cr Sultana Cr Townley

OPEN MEETING

The Mayor requested an appropriate motion to enable the meeting to resolve into Open Meeting.

318 RESOLVED (Arkan/Degens) that the Closed Meeting now move into Open Meeting. 9.12pm

The General Manager read to the meeting the resolutions of the Closed Meeting.

319 RESOLVED (Innes/Arkan) that the report and resolutions of the Closed Meeting be accepted.

This concluded the business and the meeting closed at 9.16pm.

Confirmed: 12 December 2013.

Denise Knight Mayor

ORDINARY MEETING